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## INTERGOVERNMENTAL COORDINATION ELEMENT

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# **INTERGOVERNMENTAL COORDINATION ELEMENT**

## **I. INTRODUCTION**

Coordination among the numerous entities that affect land development in Palm Beach County is essential for efficiently meeting the needs of Palm Beach County residents. The sheer number of governmental entities affecting Palm Beach County requires substantial efforts of coordination. The County, 38 municipalities, the School Board, South Florida Water Management District, more than 20 secondary drainage districts and several other sub-county, Countywide, regional and state agencies, authorities and taxing districts all make direct or indirect decisions influencing land development. It is critical that Palm Beach County create and maintain viable mechanisms to enhance close working relationships with these agencies. All should work together to avoid conflict and build cooperation, with the goal of improved and efficient service to the public. Conflicts invariably arise if there is lack of communication and interaction. Such conflicts can lead to a loss of trust among the various units of local government and, more, importantly, the public.

Intergovernmental coordination is also critical because the County does not guide growth and its impacts solely on its own initiative. Historically, Palm Beach County managed the County's growth almost exclusively through its own zoning authority and by its road building program. Municipal annexation and the incorporation of Wellington have significantly reduced the unincorporated area, however, between 1989 and 1996 over 43,000 residential building permits had been issued in the unincorporated area. Given current and potential development, the population of the unincorporated area is expected to account for more than 48% of the permanent population in the year 2015, which keeps the unincorporated county the single most populated jurisdiction within the county.

### **A. Purpose**

The Growth Management Act requires that the Intergovernmental Coordination Element show relationships and state principles and guidelines to be used in the accomplishment of coordination of the County's Comprehensive Plan with the plans of school boards and other units of local government providing services but not having regulatory authority over the use of land, with the comprehensive plans of adjacent municipalities, adjacent counties, or the region, and with the state comprehensive plan, as the case may require and as such adopted plans in preparation may exist. Each individual element of the Comprehensive Plan addresses the specific facilities, services, issues and mechanisms of intergovernmental coordination between the County and other governmental entities. It is the purpose of this element to identify coordination measures for addressing intergovernmental issues and to provide policy direction for implementing County programs affecting other jurisdictions.

This Element is designed to satisfy the special needs of Palm Beach County and to satisfy the requirements of Chapter 163.3177, F.S. A result of the implementation of this Element will be increased communication among Palm Beach County governments. This Element deals with coordination mechanisms and conflict resolution systems that are necessary for the implementation of the Palm Beach County Comprehensive Plan.

## **B. Assessments & Conclusions**

Proper strategies of intergovernmental coordination are essential if Palm Beach County is to achieve efficient governance for all of its residents and orderly development and redevelopment within its borders. The mechanisms described in this Element and in the remainder of the Comprehensive Plan are designed to facilitate this process.

### **1. Plan Coordination**

The key element in any coordination strategy is communication. Goal area 1 and Objectives 1.1 through 1.5 address plan coordination and communication on planning activities. Intergovernmental relations and coordination have evolved considerably since the Plan's adoption in 1989. Plan coordination has generally been accomplished through the regional and state plan amendment review processes as called for in Chapter 163. Originally, local coordination on land use planning was to have occurred through the Countywide Planning Council and increased contact between the 38 municipalities and the County. However, the Countywide Planning Council was disbanded and a coordination process was established in its place to coordinate plan amendments between Palm Beach County local governments. Currently, Plan coordination is mostly accomplished through the Intergovernmental Coordination Program established by interlocal agreement.

#### **a. Palm Beach County Intergovernmental Coordination Program**

In 1989, the Countywide Planning Council, which was established by Charter Amendment, was "to coordinate the land use planning process of all governments within the County and to establish a cooperative effort that will resolve or prevent incompatibilities and conflicts among local governments' land use planning efforts". Coordination of the 38 land use plans was to have occurred through the Countywide Planning Council, however, in 1991, under provisions within the Charter, the Council was sunset by a majority of the municipalities and efforts to reinstate the Council through a ballot measure was not approved by Palm Beach County voters.

Following the defeat of the Countywide referendum, the municipal planning directors within the County created a substitute organization with the purpose to establish a countywide comprehensive plan amendment coordinated review process. In October, 1993, the Multi-Jurisdictional Issues coordination forum and the Comprehensive Plan Amendment Coordinated Review Process were established through the execution of two interlocal agreements. Current program membership includes the County, 31 municipalities, the School Board, South Indian River Water Control District, Lake Worth Drainage District, Indian Trail Improvement District, Jupiter Inlet District, Loxahatchee River Environmental Control District, Loxahatchee Groves Water Control District, and the Northern Palm Beach County Water Control District. Based on actions from the Board of County Commissioners on July 19, 2011 to withdraw from the Multi-Jurisdictional Issues Forum Interlocal Agreement adopted by Resolution No. 93-802, the participation of the County is limited to the plan amendment review program for coordination of comprehensive plan amendments. This program is referred to as the IPARC (Intergovernmental Plan Amendment Review Committee).

The purpose of IPARC is:

1. to achieve coordination of local comprehensive plans in accordance with Part II of Chapter 163, Florida Statutes.

2. to establish an intergovernmental coordination program for reviewing proposed changes to adopted comprehensive plans with minimal bureaucracy and expense.
3. to provide an opportunity to resolve potential disputes with the least amount of infringement upon existing processes.

The Intergovernmental Program provides an ideal structure for addressing intergovernmental conflicts and also serves as a means to organize local governments to address multi-jurisdictional issues.

#### **b. Notification**

Under the Plan Coordination Objective of this Element, several policies are aimed at increasing communication and awareness of the County's planning, transportation and zoning actions. Through the County's plan amendment process and Development Review Officer affected municipalities, outside agencies and other service providers are given the opportunity to comment on development proposals. The County notifies the respective local governments of proposed land used amendments, zoning map amendments, applications for conditional use or variances, planned development review, if the project is within one mile or within the annexation area of a municipality.

#### **c. Communication**

Along with the on-going coordination program, there have been numerous productive efforts within Palm Beach County to promote communication and provide for coordination among the many local governments and the public. Prior to the adoption of the 1989 comprehensive plan civic leaders held workshops known as Directions '84, '85, and '88 and the City/County Workshops to provide forums for people to discuss problems, voice opinions and reach agreements on issues of public policy. Since 1989, there have been additional Countywide forums, meetings and efforts to discuss and coordinate issues affecting the unincorporated area, other jurisdictions and agencies. Countywide and sub-county forums have provided opportunities to identify critical issues and provide recommendations on addressing those issues. Three meetings, which exemplify the coordination activities, have been the Economic Summit (1993), the Northern Palm Beach County/Southern Martin County Forum (1993/on-going), and Directions '94 (1994).

The result of the Economic Summit was a new Overall Economic Development Program (OEDP) for the County, the creation of an Economic Coordinator position in the County, and a Business Development Plan. The Northern Palm Beach County/Southern Martin County Planning Forum Implementation Committee has developed a strategic growth and development plan outlining recommendations for northern Palm Beach County. The participants of Directions '94 identified five critical issues which need to be addressed these are Education, Economic Development, Neighborhoods, At-Risk People, and Intercultural and Race Relations. Directions '94 also identified a need for a county-wide mediation program to resolve intergovernmental conflicts.

The County maintains the Citizen's Service Center as a public service designed to respond to inquiries and to provide accurate and timely information, enhance communications and improve citizen satisfaction. The County's Public Affairs Department and the Board of County Commissioners use the Citizen's Service Center to respond to requests from municipalities. Receiving prompt responses from the County helps to reduce conflicts. Another coordination effort within the County is the Municipal Coordinator function within Public Affairs, which serves

as a point of contact with municipalities and as an information distribution center to the League of Cities and individual municipalities. Also, to promote intergovernmental cooperation the Board of County Commissioners participates in joint meetings with the School Board, League of Cities and the South Florida Water Management District, and also reserves space for monthly joint workshops with the municipalities.

Using geographic and land information is vital to the mission of Palm Beach County. Virtually all departments and agencies maintain records containing some references to our geography. Studies have consistently shown that 80 to 90 percent of all information that is created, collected, maintained and used by local governments is land based. There is a great deal of data (databases or mapped) redundancy within and across agencies. In order to reduce redundancies and provide linkages with a common spatial base map, the Palm Beach County GIS Policy Advisory Committee (GISPAC) identified the need for the development of a formal implementation plan which would focus the efforts of the County departments toward a unified and integrated approach to attain a successful Geographic Information System/Land Information System (GIS/LIS) environment and to create a GIS operational data model. The implementation of this effort will be carried out by the County Departments, which currently have Geographic Information Systems with coordination through the GISPAC. The GIS/LIS information will be available in some form for inter-agency and public use. A GISPAC sub-committee is also exploring alternatives for digital access of GIS\LIS maps and information for easier dissemination.

#### **d. Special Coordination Needs**

Specific intergovernmental policies are included in the relevant Comprehensive Plan element, while general coordination issues and concerns affecting more than one element are included in the Intergovernmental Coordination Element. The coordination objective addresses some specific intergovernmental coordination issues necessary to further the Goals of the Comprehensive Plan.

In 1985, the Palm Beach Countywide Beaches and Shores Council was created to coordinate the protection, preservation and enhancement of the oceanfront beaches and shores in the County. The Council consists of twenty-seven participants, including Palm Beach County, inlet and special districts, two environmental entities, affected coastal municipalities and the League of Cities of Palm Beach County. The Council considers all projects and/or actions involving any beach or shore located in Palm Beach County on the Atlantic Ocean and seaward of the Coastal Construction Control Line (CCCL).

The Port of Palm Beach was chartered by the State of Florida in 1915 to assist the economic development of Palm Beach County. A port taxing district was also created that includes approximately 1,000 square miles of property within the County. Because the Port of Palm Beach is a deep-water port, the Goals, Objectives and Policies for the Port of Palm Beach are adopted by reference in the Coastal Management Element. Data and analysis for the Port are located in the Coastal Management Support Document. The Port as a private entity has limited direct contact with the County regarding plan coordination. The Intergovernmental Coordination Element provides direction to develop appropriate strategies for coordination with the Port.

The County's Department of Airports operates four airports in unincorporated Palm Beach County and are responsible for coordination of the Comprehensive Airport Compatibility Ordinance. All municipal governments containing "airport hazard areas" as defined in state airport zoning legislation, Chapter 333, FS, are required to adopt airport height ordinances. The

County shall coordinate with these governments toward their adoption and implementation of the Comprehensive Airport Compatibility Ordinance.

Over the past five years the County's Planning staff has been developing and refining a population disaggregation model to distribute the Bureau of Economic and Business Research (BEBR) population projections across traffic analysis zones (TAZ). The County's Planning Division has established an ongoing working relationship with the Metropolitan Planning Organization and has coordinated with other municipalities for information to provide population estimates for specific geographic areas. Based on the work to develop the disaggregation model, the County is now in a position to effectively coordinate with other jurisdictions and agencies on population projections for small areas. Such coordination would be consistent with direction under Chapter 163.177 (6)(h)2 which calls for cooperation on population projections.

Palm Beach County has full responsibility for coordination of all evacuation procedures during a natural disaster. For this reason, the Palm Beach County Comprehensive Emergency Management Plan and Post Disaster Redevelopment Plan are countywide in scope. The Division of Emergency Management is the County entity responsible for coordinating evacuation of the population at risk during a hurricane event and coordination of emergency preparedness efforts in cases of threatening natural or manmade disasters.

**e. Annexation**

The intention of the Annexation Objective within the Intergovernmental Coordination Element was to insure that there are mechanisms to guide the annexation process, that annexations are based on cost-effective patterns of service delivery and compliance with state statutory requirements. The County has implemented an Interim Annexation Policy and Annexation Incentive Program and is working toward the development of an ultimate annexation policy supported by the municipalities. An important part of the Annexation Objective is the creation of an Annexation Assistance Program involving joint County/municipal planning efforts to develop specific planning strategies for ultimate municipal boundaries.

When the County's plan was first adopted in 1989 there were more than 100 enclave areas within the county. Unincorporated enclave and pocket areas present irregular boundaries which create confusion in service delivery for both municipal and County service providers. The County has available two specific approaches for reducing the number of unincorporated enclaves and pockets, 1) a cost sharing program for infrastructure improvements and 2) interlocal agreements with municipalities to annex areas pursuant to chapter 171.046 F.S. Enclave annexation through interlocal agreement has proved the most successful method of reducing or eliminating existing unincorporated enclaves. Since the amendment to Chapter 171 six cities have enter into interlocal agreements with the County for the annexation of 35 enclave areas. Despite recent success in annexing enclaves Chapter 171.046 presents a limited option since areas to be annexed can be no more than 10 acres in size. The County can encourage or discourage annexation through policies and programs, but has only a limited ability to affect annexation efforts by municipalities and certainly cannot mandate or prohibit annexation.

The County may pursue joint planning areas established through formal agreement for unincorporated areas at the edge of municipal boundaries. Joint planning areas provide an opportunity to resolve any land use issues and avoid potential conflict during the annexation process and would ensure smooth service delivery transition.

## **f. Linked Open Space Program**

Linked Open Space Program (LOSP) enables connections consisting of lands designated as "Conservation", "Agricultural Production" or other land categories between lands identified as "Conservation", "Parks and Recreation," and "Residential." The greenways/linked open space network proposed for Palm Beach County includes areas within both incorporated and unincorporated Palm Beach County, and is depicted on the map included within the Land Use Element, entitled "Palm Beach County Linked Open Space."

The County's Linked Open Space coordinator will work with other municipalities to achieve LOSP project priorities. The links will be accomplished using the following techniques: purchase of connecting lands (and redesignation of such lands as either "Conservation" or "Parks and Recreation"); use of existing publicly owned rights-of-way for roads or drainage canals; modification of the Palm Beach County Unified Land Development Code to allow the consideration of connections between upland areas set-aside pursuant to Conservation Element Policy 2.1-c; or the use of "overlay" districts within the Palm Beach County Land Development Code to allow development as designated, but with design features which will preserve a connection between the open spaces to be linked.

## **2. Glades Coordination/Community Revitalization**

The area shown as Agricultural Production on the Land Use Plan Map in the Land Use Element, along with the cities of Belle Glade, Pahokee and South Bay and adjacent unincorporated areas designated for residential and non-residential development, are referred to as the "Glades Area". As a result of dealing with the growth management problems in the eastern coastal areas and the great distance between the Glades and coastal communities, it often seems like the Glades communities are isolated from the decisions and benefits of eastern Palm Beach County.

The special needs of the Glades Area are addressed in this plan through the creation of additional forums, Land Development Regulations and increased representation on County boards, agencies and committees. Representation of the Glades Area on County boards, committees currently comprise 4% of the total eligible positions. This is consistent with the Glades share of countywide population. The County has established the Glades Technical Advisory Committee to coordinate the County's efforts with Glades communities and organizations. The advisory committee identifies Glades resources, promotes information sharing and establishes implementation priorities. The County has also increased economic development efforts in Glades and in coordination with Glades municipalities have secured a state enterprise zone designation for portions of Belle Glade, South Bay and Pahokee. The County has established the Glades Area Economic Development Overlay District to provide flexibility in the range of land uses and property development regulations allowed in the underlying districts in the Glades area. The Overlay also accommodates uses which, if deemed appropriate, will increase job opportunities and improve the economic vitality of the area and to recognize the character of the area. However, the overlay zone has not been used and does not appear to significantly assist or benefit potential users.

The County participates in an interlocal agreement with Belle Glade, Pahokee and South Bay to provide 64 hours of technical assistance monthly to address the land use, historic preservation and economic issues of the area.

### **3. Conflict Resolution**

Even with the best communication and coordination mechanisms in place, conflicts will invariably arise. The Treasure Coast Regional Planning Council (TCRPC) and the South Florida Regional Planning Council (SFRPC) have informal mediation procedures for resolving conflicts between adjacent jurisdictions. The County has established a policy to use the Treasure Coast Regional Planning Council's mediation services for conflict resolution when other efforts have failed. Other avenues to address and resolve issues are through IPARC.

Directions '94 identified a need for a county-wide mediation plan to resolve intergovernmental conflicts. The Intergovernmental Coordination Program provides an ideal structure for addressing intergovernmental conflicts and also serves as a means to organize local governments to address multi-jurisdictional issues. The County has also established a Municipal Coordinator function within the Public Affairs Department to address issues raised by other jurisdictions. In addition, to the formalized intergovernmental efforts informal contacts, County staff maintains individual contacts with municipalities for the purpose of eliminating or reducing conflicts. These meetings have minimized or resolved conflicts in land use proposals.

### **4. Service Delivery Coordination**

Almost all intergovernmental policies addressing coordination of level of service standards are located in the relevant Comprehensive Plan element (Traffic Circulation Element, Mass Transit, Sanitary Sewer Sub-Element, Potable Water Sub-Element, Solid and Hazardous Waste Sub-Element, Drainage Sub-Element, Fire-Rescue Element, Recreation and Open Space Element, Capital Improvement Element). This objective identifies where other elements, objectives and policies relate to LOS standards are located as well as establish mechanisms to be used for coordination or resolution of level of service issues.

## II. GOALS, OBJECTIVES AND POLICIES

### GOAL 1 PLAN COORDINATION

It is the **GOAL** of Palm Beach County to provide a continuous coordination effort with all affected governmental entities in order to accomplish the goals of the Palm Beach County Comprehensive Plan and consider recommendations of affected governmental entities in the County's decision-making process and to ensure consistency with state and regional plans.

#### OBJECTIVE 1.1 Plan Coordination

Palm Beach County shall coordinate the adopted Comprehensive Plan with the plans of school boards, regional water supply authorities, and other units of local government providing services but not having regulatory authority over the use of land, and with the comprehensive plans of adjacent municipalities, adjacent counties, with the state comprehensive plan and with the South Florida Water Management District's regional water supply plan approved pursuant to s. 373.0361. *[163.3177(6)(h)1., F.S.]*

**Policy 1.1-a:** The County shall actively support and participate in the Intergovernmental Coordination Program (Intergovernmental Plan Amendment Review Committee) to coordinate planning activities in Palm Beach County. The purpose of the Coordination Program is to:

1. establish an intergovernmental coordination program for review of proposed comprehensive plan amendments;
2. provide a vehicle for consensus building on multi-jurisdictional issues;
3. provide an opportunity for mediation and potential resolution of multi-jurisdictional conflicts; and
4. share information.

All results obtained through the IPARC Process, including any written determinations received, shall be submitted as data and analysis to DCA with proposed and adopted comprehensive plan amendments.

**Policy 1.1-b:** The County shall support and participate in the Palm Beach County Intergovernmental Program by:

1. Serving on Program committees including the Executive Committee and IPARC
2. Serving on fact-finding committees or other ad hoc committees as necessary
3. Providing technical support through staffing and other means for standing committees
4. Providing payment of annual participation fee
5. Providing proposed comprehensive plan amendment materials to the IPARC clearinghouse for distribution
6. Participating in the Intergovernmental Plan Amendment Review Process
7. Participating in conflict resolution panels when appropriate

**Policy 1.1-c:** Palm Beach County will continue to ensure coordination between the County's Comprehensive Plan and plan amendments and land use decisions with the existing plans of adjacent governments and governmental entities through the following mechanism:

1. the Palm Beach County Intergovernmental Plan Amendment Review Committee (IPARC) as set forth in Policy 1.1-a, 1.1-b of this element;
2. the Development Review Officer as set forth in 1.1-e of this element;
3. the Treasure Coast Regional Planning Council (Plan Amendment/DRI processes);
4. the MPO Technical Advisory Committee;
5. the County's Annexation Review Process.

**Policy 1.1-d:** The Planning, Zoning and Building Department shall notify the Intergovernmental Plan Amendment Review (IPARC) clearinghouse of proposed land use amendments pursuant to the Comprehensive Plan Amendment Coordinated Review Interlocal Agreement and shall notify individual local municipalities of proposed Land Use Plan amendments, zoning and other development actions within the larger of the following:

1. Areas that municipalities have identified as "probable" future annexation areas (see 1.4-c);
2. Areas within one mile of the proposed change; or
3. Identified Municipal Service Areas.

**Policy 1.1-e:** The County shall utilize the Development Review Officer meeting to review zoning and land development petitions for compliance with the County's Comprehensive Plan and shall coordinate the review with and request comment from the following entities: any affected municipalities (see notification criteria in Policy 1.1-d), adjacent counties, the School Board, State Health Department, appropriate special districts, and any other public or private utility as appropriate.

**Policy 1.1-f:** The County shall continue to support the use of area wide Developments of Regional Impact as a means of satisfying the goals, objectives and policies of the County's Comprehensive Plan and as an effective intergovernmental coordination mechanism that may include participation with adjacent counties and municipalities.

**Policy 1.1-g:** The Planning, Zoning and Building Department shall coordinate with the City of West Palm Beach in protecting the City's Water Catchment Area by notifying the City of proposed land use plan amendments, zoning and other development approvals as provided in Policy 1.1-c and 1.1-d.

**Policy 1.1-h:** Coordination of Plan elements with the plans of other governmental entities shall be enhanced by implementing the objectives and policies of the subject Comprehensive Plan Elements as follows:

1. Future Land Use Element - Objectives 1.1, 4.2, Policies 1.1-d, 1.2.1-g, 1.2.2-g, 1.2.2-j, 1.10-m, 2.2.1-a, 2.2.7-b, 3.5-b, 5.6-a,
2. Transportation Element - Objectives 1.3, 1.5, 1.1, 1.11, 1.13, 1.16, 1.9, Policies 1.3-g, 1.1-c, 1.12-d, 1.5-a, 1.5-e, 1.5-g, 1.9-o, 1.9-p, 1.6-b, 1.12-j, 1.12-k, 1.10-f, 1.10-g, 1.13-j, 1.13-k, 1.16-a, 1.16-b, 1.16-c, 1.16-d
3. Potable Water and Wastewater Sub-Element - Objectives 1.1, 1.2, 1.3, 1.4, 1.6-c, 2.1-e, 3.1-d, 3.1-f, 3.1-g, 3.1-h, 3.1-i;

4. Storm Water Management Sub-Element - Objectives 1.1, 3.1, 3.2, Policies 3.2-a, 3.2-b;
5. Solid Waste Sub-Element - Objectives, 1.1, 1.2, 1.3;
6. Fire-Rescue Element - Objective 1.4;
7. Housing Element - Objectives 1.1, 1.4, Policies 1.1-b, 1.1-k, 1.4-h;
8. Health and Human Services Element - Objective 2, 3, 5.1, 6.3 Policies 1.2-d, 1.2-e, 1.2-h, 2.1-d, 3.1-a, 3.1-b, 3.1-i, 3.1-j;
9. Recreation and Open Space Element - Objectives 1.6 Policies 1.6-a, 1.6-b, 1.6-c;
10. Conservation Element - Objectives Policies 2.1-f, 2.4-b, 3.1-a, 3.1-b, 3.1-c, 3.1-e, 3.1-f, 3.1-g, 3.1-o, 3.1-p;
11. Coastal Management Element - Objective 4.1, Policies 1.1-a, 1.1-c, 1.2-a, 1.3-a, 1.3-e, 2.4-b, 2.5-a; and
12. Capital Improvement Element - Objectives 1.1, Policies 1.3-b, 1.2-e, 1.6-e.

**Policy 1.1-i:** The County shall coordinate with the South Florida Water Management District to ensure consistency between the County's and the District's planning efforts and to address the combined long-term flood control and water supply needs of the environment, agriculture and urban areas through measures identified in Potable Water & Wastewater Policy 2.1-e.

**Policy 1.1-j:** The County shall coordinate on the development of campus master plans or amendments thereto, to be done in accordance with § 240.155 of the Florida Statutes, with the schools in its jurisdiction, which are a part of the State University System. Adopted campus master plans will be identified on the Future Land Use Atlas Maps.

**Policy 1.1-k:** The Planning Division shall work with the League of Cities, the Metropolitan Planning Organization and Intergovernmental Plan Amendment Review Committee (IPARC) to increase awareness of the Managed Growth Tier System.

**Policy 1.1-l:** The County shall support efforts to integrate land use and water resource and supply planning to ensure the availability of water for regional water management purposes. During the Plan Amendment Review Process, the Planning Division shall distribute all proposed Future Land Use Atlas amendment to the South Florida Water Management District (SFWMD) and applicable water provider for review and comment including Future Land Use Atlas plan amendments that may have an impact on the Comprehensive Everglades Restoration Program (CERP) and other related projects and infrastructure. Comments received shall be incorporated into the amendment staff reports presented to the Local Planning Agency and the Board of County Commissioners. Additionally, Palm Beach County shall work with water supply concurrency providers serving unincorporated Palm Beach County to ensure adequate water supplies and facilities will be available when needed. The existing concurrency process implemented through Article 2.F.3.A. of the County's Uniform Land Development Code shall be utilized to coordinate water supply provisions. For development within unincorporated Palm Beach County, the County shall require the potable water concurrency provider to provide a written water availability statement indicating an adequate water supply consistent with established level of service (LOS) standards is available to serve the development. At a minimum, the water availability statement shall indicate an adequate water supply is immediately available and all required delivery infrastructure shall be fully constructed and operable prior to the issuance of the County Building Department Certificate of Occupancy. *[163.3177(h)(1), F.S.]*

**Policy 1.1-m:** The County shall continue its joint planning efforts with the Town of Jupiter within the recognized Indiantown Road Overlay Zoning District (IOZ), to enable the Town to undertake primary land use planning functions in this important gateway area. Town of Jupiter land use designations and administrative processes regarding land development will apply to unincorporated areas within the IOZ.

**Policy 1.1-n:** The Western Northlake Boulevard Corridor Planning Area shall be delineated as part of the Map Series of the 1989 Comprehensive Plan, as amended, as Map ICE 1.1. This area is generally located south of the Beeline Highway; west of the West Palm Beach Water Catchment Area; east of the J.W. Corbett Wildlife Management Area and Seminole Pratt Whitney Road; and north of the southern boundary of Ibis, Rustic Ranches, Bay Hill Estates, and Hamlin Boulevard. Through an Interlocal Agreement, the County, the City of Palm Beach Gardens, and the City of West Palm Beach shall provide for a means of enhanced intergovernmental cooperation in implementing the recommendations of the Western Northlake Corridor Land Use Study, dated June 8, 1998, as amended. The Interlocal Agreement shall also establish a procedure for “heightened review” of plan amendments and development applications.

**Policy 1.1-o:** The County shall continue to coordinate with Martin County and the Town of Jupiter on the planning and development of the Western Corridor, consistent with the provisions of the Western Corridor Interlocal Agreement signed by these jurisdictions in 2002.

**Policy 1.1-p:** The Northlake Boulevard Overlay shall be delineated as part of the Map Series of the 1989 Comprehensive Plan, as amended, as Map LU 3.1. This area is generally located east of Military Trail and west of U.S. Highway One, and stretches approximately one property north and south of Northlake Blvd. The purpose and intent of the Northlake Boulevard Overlay is to provide a consistent, comprehensive and coordinated approach for development and redevelopment for the Northlake corridor through site improvement, landscape enhancement, streetscape design and building renovation. These guidelines were developed by the Northlake Boulevard Corridor Task Force, a task force created through an interlocal agreement between the Town of Lake Park, Village of North Palm Beach, City of Palm Beach Gardens and Palm Beach County to facilitate improvements along the corridor and shall be adopted as part of the ULDC.

**Policy 1.1-q:** Palm Beach County shall coordinate planning efforts with the Town of Jupiter, the City of Palm Beach Gardens, the City of Riviera Beach, the Town of Lake Park and the Town of Mangonia Park in order to jointly identify land parcels in northern Palm Beach County which will provide opportunities for the development of bioscience research/biotechnology uses and will help discourage conversions of those parcels to residential uses or to commercial uses not clearly accessory or ancillary to bioscience/biotechnology uses. This shall be accomplished by developing a unified vision with those municipalities and assigning a Bioscience Research Protection Overlay (BRPO).

**Policy 1.1-r:** The County shall provide the Town of Jupiter, the City of Palm Beach Gardens, the City of Riviera Beach, the Town of Lake Park and the Town of Mangonia Park with all reports, data and analyses utilized in assigning the Bioscience Research Protection Overlay (BRPO) to a particular site or upon which the County has relied in defining the area of the BRPO.

**Policy 1.1-s:** To assure greater cooperation with the participating municipalities, the County shall maintain an interlocal agreement to have representation on the Bioscience Land Protection Advisory Board (BLPAB) to ensure the protection of bioscience uses within the Bioscience Research Protection Overlay (BRPO).

**Policy 1.1-t:** *Deleted in 13-3*

**Policy 1.1.u:** *Deleted in 17-D*

**Policy 1.1.v:** *Deleted in 17-D*

**Policy 1.1.w:** *Deleted in 17-D*

## **OBJECTIVE 1.2      Communication**

Palm Beach County shall increase public awareness of the County's planning, transportation and zoning processes and increase efforts to bring as many of the County's diverse interests into the process and shall involve as many people and organizations as possible.

**Policy 1.2-a:** The County shall increase its efforts to ensure balanced geographic representation on advisory boards and increase minority and women membership through appointment to advisory boards when vacancies occur.

**Policy 1.2-b:** The County shall continue to support and provide funding for Countywide and sub-County forums, including a League of Cities/County Workshop to be held on at least a yearly basis.

**Policy 1.2-c:** The County shall continue its present practice of utilizing citizen participation in developing and reviewing plans, implementation, and monitoring programs.

**Policy 1.2-d:** The County shall continue to support and coordinate with the League of Cities and the municipalities it represents, to convey and receive information on Countywide planning issues.

**Policy 1.2-e:** The Department of Public Affairs shall continue its program of regular written communication to the municipalities for the purpose of informing municipalities of County actions, policies and programs.

**Policy 1.2-f:** The County shall assure interchangeability of data base system information and availability of that information to all appropriate County departments, interested governmental agencies and the public.

**Policy 1.2-g:** The County shall continue to support the development of a Countywide geographic and land information system (GIS/LIS) with coordination through the Geographic Information Systems Policy Advisory Committee (GISPAC). The GIS/LIS information shall be maintained in a form for inter-agency use and be accessible to the public.

### **OBJECTIVE 1.3      Plan Element Coordination Needs**

Palm Beach County shall utilize the intergovernmental coordination strategies described herein or develop new strategies to satisfy special planning needs and to further Goals, Objectives and Policies of the Palm Beach County Comprehensive Plan that would be advanced by additional intergovernmental cooperation.

**Policy 1.3-a:** The County shall continue to support the efforts of the Palm Beach Countywide Coastal Council to share information among coastal stakeholders.

**Policy 1.3-b:** The County shall coordinate with the Port of Palm Beach to resolve problems related, but not limited to, transportation, land use, natural and manmade hazards and protection of natural resources through participation on existing and future committees, public board meetings and other applicable forums.

**Policy 1.3-c:** The Department of Airports shall coordinate proposed airport development and master plans with adjacent local governments and their plans as set forth in the Palm Beach International Airport (PBIA) overlay section of the Land Use Element, the Comprehensive Airport Zoning and Land Use Compatibility Ordinance and the policies under Transportation Element Objectives 1.13, 1.15 and 1.16.

**Policy 1.3-d:** Palm Beach County shall utilize the Palm Beach Countywide Intergovernmental Coordination Process as a regular formal forum in which to deal with issues unique to Palm Beach County and the municipalities therein.

**Policy 1.3-e:** The Planning Division shall update population projections and estimates by mid January each year to reflect the latest Bureau of Economic and Business Research estimates.

**Policy 1.3-f:** Palm Beach County shall use the Population Disaggregation Model, as maintained by the Planning Division, as a basis for population projection coordination for collaborative planning and public school siting with other local governments and the school board.

**Policy 1.3-g:** The County, through the Emergency Management Division of the Public Safety Department, shall implement strategies identified in the Palm Beach County Comprehensive Emergency Management Plan and the Palm Beach County Post-Disaster Redevelopment Plan to address the following:

1. Coordination with all pertinent municipalities, local, regional or state agencies to assure an efficient and timely evacuation process in the case of a hurricane event;
2. Coordination with state and federal government, Palm Beach County municipalities, other counties and agencies to respond to natural or manmade disasters in the coastal area.

## **OBJECTIVE 1.4      Annexation**

Palm Beach County shall adopt policies and implementation strategies, which support municipal efforts to secure boundary changes and that, maintain cost-effective service delivery, assist in the elimination of enclaves, pockets, and finger-like areas and ensure consistency between municipal and County land use.

**Policy 1.4-a:** Palm Beach County shall support and encourage rational and logical annexation conducted in accordance with Chapter 171.F.S. and which maintains or enhances plan consistency and service delivery.

**Policy 1.4-b:** The County shall work to reach general agreement on ultimate municipal boundaries, to the maximum extent possible through, the Palm Beach County Intergovernmental Coordination Program, County Commissioner District meetings with municipalities and direct staff contact with municipal agencies.

**Policy 1.4-c:** The County shall work with municipalities to determine areas to be considered for annexation over the next five to ten years. These "probable" annexation areas or "spheres of influence" will be based on municipal service delivery areas and adopted future land use policies and municipal annexation plans or programs. The "probable" annexation areas will be used by the County for municipal notification and comment of development actions and review processes.

**Policy 1.4-d:** The County shall pursue interlocal agreements with municipalities that have identified future land use designations for adjacent unincorporated area. These agreements would establish "Joint Planning Areas," pursuant to Chapter 163.3171, F.S. The County shall encourage joint planning agreements that include as many of the following planning considerations as are applicable. Additional items could be addressed at the concurrence of both parties.

1. Cooperative planning and review of land development activities within areas covered by the agreement;
2. Specification of service delivery transition or continuation;
3. Elimination of enclaves, pockets or finger-like areas and incorporation of undesirable areas as well as desirable areas;
4. Funding and cost-sharing issues within Joint Planning Areas; and
5. Enforcement/implementation;

**Policy 1.4-e:** The County's Engineering Department and Planning Division shall continue to use the Annexation Incentive Program to encourage annexation of service delivery enclaves. The Incentive program requires active participation from municipalities and residents within those annexation areas. The incentive program will make use of Municipal Service Taxing Unit (MSTU) funds to improve infrastructure in unincorporated enclave areas, which are not within the Palm Beach County Water Utilities Department Service Area.

**Policy 1.4-f:** *Deleted in Amendment Round 00-1*

**Policy 1.4-g:** The County shall work with the League of Cities, the Association of Counties and the Palm Beach Legislative Delegation to develop and support state legislation to resolve annexation issues and to develop charter amendments to resolve annexation problems.

**Policy 1.4-h:** The County shall support and enter into interlocal agreement for the annexation of enclaves pursuant to §171.046 that are consistent with goals, objectives and policies of the County's Comprehensive Plan.

**Policy 1.4-i:** The County shall promote the use of County-city interlocal agreements with annexing municipalities to address service delivery issues where efficiency and effectiveness can be enhanced.

**Policy 1.4-j:** The County shall implement annexation review procedures for evaluating the consistency of proposed municipal annexations with Chapter 171 F.S., the County's Comprehensive Plan and for determination of service delivery impacts on annexed areas. The annexation review procedures shall address the following:

1. Inter-agency coordination;
2. Impact on service delivery;
3. Consistency with Chapter 171, F.S.;
4. Interlocal agreements for service delivery;
5. Consistency of future land use designations;
6. Facilitation/mediation of interjurisdictional conflicts resulting from annexation.

**Policy 1.4-k:** The County shall monitor implementation of each annexation policy and amend Comprehensive plan annexation provisions when appropriate to insure that the policy directives are consistent with the needs of the County. The County's Planning Division shall monitor annexation policy directives by:

1. Maintaining a monthly log of municipal annexations;
2. Maintaining a map and listing of remaining service delivery enclaves; and
3. Preparing a yearly evaluation report concerning annexation activity and impact on County land use for the Board of County Commissioners, the League of Cities and all municipalities.

**Policy 1.4-l:** The County will work with an annexing municipality to resolve issues related to any statutory deficiencies, or conflicts with the County's plan prior to the adoption hearing. If issues are unresolved, the County shall make use of conflict resolution measures identified under ICE Objective 3.1, if the municipality withholds annexation to attempt agreeable resolution. If a municipality adopts an annexation that violates Chapter 171 F.S. and materially affects Palm Beach County, the Board of County Commissioners will determine whether to appeal the annexation pursuant to §171.081, F.S.

**Policy 1.4-m:** The County shall encourage the annexation of neighborhoods in the Revitalization and Redevelopment Overlay through the use of incentives. The Planning Division shall work in partnership with the municipalities to investigate and develop incentives which include, but are not limited to, collaborative code enforcement efforts, economic development, community outreach assistance and/or neighborhood revitalization and redevelopment programs.

**Policy 1.4.n:** The Palm Beach County Planning Division shall implement the exclusive method of voluntary annexation established in the County Charter through the implementation of Ordinance 2007-018. The Planning Division shall review each proposed annexation to determine whether the site is located within the Unincorporated Protection Area (UPA) and notify the annexing municipality accordingly. The boundaries of the UPA are depicted on Map ICE 1.1 and consist of all unincorporated lands outside the Urban Service Area. Map ICE 1.1 also identifies Unincorporated Rural Neighborhoods. The Planning Division shall present each proposed annexation in the UPA to the Board of County Commissioners (BCC). Annexations located within the UPA require approval of at least 5 members of the BCC. Annexations within Unincorporated Rural Neighborhoods require approval of at least 5 members of the BCC and approval from a majority of the registered electors residing within its borders. The following communities, delineated on Map ICE 1.1, are defined as the Unincorporated Rural Neighborhoods:

The Acreage  
Caloosa  
Canal Pine Acres  
Deer Run  
Deer Run Plat 2  
Dellwood Estates  
Entrada Acres  
Fox Trail  
Indian Lakes Estates  
Jupiter Farms  
Kramer's U/R (AKA – Rustic Lakes)  
Las Flores Ranchos  
Mandell  
Oak Wood Lands  
Palm Beach County Estates  
Santa Rosa Groves  
Stonewal Estates (AKA – Bayhill Estates)  
Sunny Urban Meadows  
Tall Pine Acres U/R  
Waite Sub U/R  
White Fence Estates  
Homeland

**Policy 1.4-o:** The Palm Beach County Board of County Commissioners has entered into Interlocal Service Boundary Agreements pursuant to Chapter 171, Part II, Florida Statutes. The County has adopted the following:

1. Village of Palm Springs Interlocal Service Boundary Agreement. On December 2, 2008, Palm Beach County adopted by ordinance 2008-047 the interlocal agreement that provides for coordination mechanisms to further intergovernmental coordination, identifies and implementing the municipal service area. *Ord. 2011-14*
2. City of Lake Worth Interlocal Service Boundary Agreement. On September 22, 2015, Palm Beach County adopted by Ordinance 2015-037 the interlocal agreement that provides for coordination mechanisms to further intergovernmental coordination, identifies and implementing the municipal service area. *Ord. 2016-004*

### **OBJECTIVE 1.5      Greenways and Linked Open Space Program**

Implement a Countywide Greenways and Linked Open Space System (GLOSS).

**Policy 1.5-a:** The Palm Beach County Engineering and Public Works Department shall continue to work with the School District, the Metropolitan Planning Organization and Sheriff's Department, and shall formalize its joint planning process, to assure that pedestrian and bicycle facilities are provided to serve all new schools. The County's Pathway Program and the State's Safe Routes to School Program shall also accord a high priority to the provision of pedestrian and bicycle facilities for existing schools lacking such facilities.

**Policy 1.5-b:** Palm Beach County shall implement GLOSS components through the following activities:

- The County's Department of Environmental Resources Management shall be responsible for the oversight and implementation of all planned activities and work programs within all County owned or managed natural areas and coordinate the oversight and implementation of the Northeast Everglades Natural Area (NENA) master plan.
- The County's Parks and Recreation Department shall be responsible for the oversight and implementation of all planned activities and work programs within all County owned or managed parks and recreation facilities.
- The County's Engineering Department shall be responsible for design and upkeep for multiple use trails in GLOSS components within County Road rights-of-way.
- The County's Department of Environmental Resources Management, Engineering Department and Parks and Recreation Department shall be responsible for developing and maintaining multi-purpose open space links and/or recreational greenways between County owned park and natural area facilities to accommodate pedestrian, bicycle, and equestrian trails when appropriate, in order to increase public access opportunities to and between these County owned facilities.

- The County's Department of Environmental Resources Management, Engineering Department, Parks and Recreation Department the Metropolitan Planning Organization shall continue to coordinate all "linked open space" and "trail network" activities with appropriate municipalities and special districts, the South Florida Water Management District, the Florida Department of Environmental Protection, Division of Parks and Recreation, as well as tourism, hiking, environmental, bicycling, equestrian, and disabled citizen organizations.
- The Palm Beach Metropolitan Planning Organization shall be responsible for the oversight and coordination of planning activities within the County related to bicycle and pedestrian transportation, including greenway facilities.
- Following completion and its presentation, the Board of County Commissioners shall consider incorporating the South County Bikeways, Greenways and Trails System Plan into the GLOSS network. The plan is being developed by the Metropolitan Planning Organization and expected to be completed in 2007.
- Following completion and its presentation, the Board of County Commissioners shall consider incorporating the Regional Greenways and Recreational Links Element information from the Regional Long Range Transportation Element into the GLOSS network. The Regional Element includes Broward, Dade and Palm Beach Counties and is currently being developed by the Southeast Florida Transportation Council, with assistance from the County's Metropolitan Planning Organization.
- The Board of County Commissioners shall consider the potential for widened right-of-way buffers, open space linkages and pedestrian bicycle and equestrian trail linkages in the evaluation of land use amendments and also in neighborhood and community planning efforts.

**Policy 1.5-c:** Palm Beach County shall continue to review actions taken by the Governing Board of the SFWMD, such as requests for release of reservations on canal rights-of-way for potential impacts on the adopted GLOSS components.

**Policy 1.5-d:** The Board of County Commissioners shall request the County's Legislative Delegation to support legislation which will limit the liability of special districts which permit uncompensated public access to their lands for passive non-motorized recreational purposes.

**Policy 1.5-e:** The projects contained within the GLOSS of the Palm Beach County Comprehensive Plan are to be prioritized as follows: Immediate priority shall be assigned to projects contained within the Loxahatchee Greenways Program and to Trail projects for which funding arrangements, interlocal agreements, or maintenance agreements exist or are underway. These projects include: the Ocean to Lake Greenway, the multi-purpose Lake Trails project in the Glades Area, the Juno Beach Bicycle Route and the C-18 multi-purpose trail. Secondary priority shall include multi-purpose urban bicycle/pedestrian open space links identified on the GLOSS map or in the MPO Master Comprehensive Bicycle Transportation Plan, linkages between environmentally sensitive lands acquired through the County Bond Program or other funding source, and environmentally desirable linkages of upland areas set aside pursuant to Conservation Element Policy 2.1-c. *Ord. 2012-36*

## **GOAL 2      GLADES REVITALIZATION**

It is the **GOAL** of Palm Beach County to revitalize the Glades area through cooperative efforts with the Glades Communities, residents and organizations in a manner consistent with the goals, objectives and policies of the Palm Beach County Comprehensive Plan.

### **OBJECTIVE 2.1      Glades Enhancement and Economic Diversification**

Palm Beach County shall use existing mechanisms or develop new strategies to assist Glades communities, residents and organizations to promote economic diversification, cultural preservation, greenways planning, local redevelopment, area beautification and coordinated land use planning.

**Policy 2.1-a:** The County shall continue to coordinate with community organizations and local governments to promote opportunities to expand the types of business and jobs available to Glades residents, including business expansion and development, tourism development and agricultural enhancement.

**Policy 2.1-b:** Palm Beach County Office of Economic Development shall assist business formation or expansion in the Glades area using, but not limited to, the following strategies:

1. Provide financial and technical assistance for small business development
2. Encourage use of the Glades Economic Overlay Zone
3. Promote benefits of the Enterprise Zones
4. Coordinate with private and non-profit business development entities
5. Procure business development grants

**Policy 2.1-c:** The County shall continue to provide technical assistance pursuant to the joint planning agreement with the cities of Belle Glade, South Bay, Pahokee and the Glades Community Development Corporation to promote community revitalization, cultural preservation, and comprehensive planning.

**Policy 2.1-d:** The County shall prioritize needs according to the Glades Region Master Plan to further economic development, redevelopment and renewal.

**Policy 2.1-e:** The County shall coordinate with the Glades communities, including the incorporated cities and the unincorporated communities of Lake Harbor and Canal Point, to assist in the development of incentives for new development as requested.

## **OBJECTIVE 2.2      Communication with Glades Communities**

Palm Beach County shall increase communication and participation with Glades Communities, organizations and residents on Glades and Countywide matters through formal agreements, appointed committees, County programs and other informal efforts.

**Policy 2.2-a:** The Office of Community Revitalization (with the assistance of the Planning, Zoning and Building Department) and other appropriate agencies shall provide an annual report to the BCC and the Glades Technical Advisory Committee (GTAC) summarizing County and GTAC revitalization initiatives.

**Policy 2.2-b:** The County shall maintain or increase the number of Glades representatives on County boards, agencies and committees.

**Policy 2.2-c:** The Office of Community Revitalization (OCR) shall continue to organize and staff a regular Glades Technical Advisory Committee meeting. The OCR shall work through GTAC to facilitate communication and collaboration with the Glades communities, and work with appropriate agencies, residents and other community stakeholders to promote Glades revitalization efforts. The purpose of GTAC is to:

1. Coordinate stabilization, revitalization and economic development initiatives in the Glades communities;
2. Identify and share information regarding programs, services, and other community resources that could be beneficial to Glades revitalization efforts;
3. Link Glades community groups and organizations with service providers, convey community needs and desires to elected and appointed officials, and facilitate public participation;
4. Provide local residents with an opportunity to be better informed about and more involved in County and city government, and how to solve problems and access resources; and
5. Provide periodic updates to the Board of County Commissioners on GTAC activities and areas needing County attention.

**Policy 2.2-d:** The County Planning, Zoning & Building Department will coordinate with the cities in the Glades Tier to analyze unincorporated areas identified within their future annexation areas, and to assist in facilitating the annexation.

**Policy 2.2-e:** The County Planning Division will reach out to cities to offer assistance in revising their comprehensive plan and/or land development regulations to further the Glades Region Master Plan.

### **GOAL 3      CONFLICT RESOLUTION**

It is the **GOAL** of Palm Beach County to resolve conflicts with the Plans of other governments that may result from implementation of the County's goals, objectives and policies through coordination, mediation or other dispute resolution measures.

#### **OBJECTIVE 3.1      Conflict Resolution**

Palm Beach County shall actively work to reduce and resolve conflicts with other public entities through the use of dispute resolution services or programs identified herein.

**Policy 3.1-a:** The County shall use the mediation procedures of the Treasure Coast Regional Planning Council, the South Florida Regional Planning Council, or other acceptable mediation services when mediating conflicts with other jurisdictions.

**Policy 3.1-b:** The County shall make use of and participate in the Palm Beach County Intergovernmental Coordination Program Comprehensive Plan Amendment coordination review conflict resolution and mediation panel process

**Policy 3.1-c:** The County Planning Director, or County Attorney shall bring forth plan conflicts between the County and other jurisdictions before the Board of County Commissioners for determination of whether to proceed with conflict resolution measures as outlined within this element, or seek other means such as formal objection to state agencies, or seek legal action.

**Policy 3.1-d:** The Public Affairs Department shall continue to use the County's Municipal Coordination Function and Citizen's Service Center to identify and resolve conflicts before they intensify.

### **GOAL 4      LEVEL OF SERVICE COORDINATION**

It is the **GOAL** of Palm Beach County to coordinate service provision to assure the most effective and efficient service delivery to the residents of Palm Beach County and its municipalities.

#### **OBJECTIVE 4.1      Service Delivery Coordination**

Coordination in establishing and maintaining level of service standards for public facilities with any state, regional or local entity having operational and maintenance responsibilities for such facilities shall be achieved by implementing the objectives and policies of the Intergovernmental Coordination Element and the subject Comprehensive Plan elements.

1.      Transportation Element – Objectives 1.1, 1.5;
2.      Potable Water and Wastewater Sub-Element - Objectives 1.2, 1.3, 1.4, Policy 1.1-b, 1.2-a, 1.2-b, 1.2-c, 1.2-d, 1.2-f, 1.2-g, 1.3-a, 1.3-b, 1.3-d, 1.3-e;
3.      Solid Waste Sub-Element - Objective 1.2;
4.      Storm Water Management Sub-Element - Objective 1.1;
5.      Fire-Rescue Element - Objectives 1.2, 1.3;
6.      Recreation and Open Space Element - Objectives 1.2, 1.3, Policy 1.2-a; and
7.      Capital Improvement Element - Objective 1.1, Policies 1.3-b, 1.6-e.

**Policy 4.1-a:** The County shall continue coordination with special taxing districts through the concurrency management and development review processes.

**Policy 4.1-b:** The County Water Utility Department shall coordinate with the potable water and sanitary sewer providers within the County, including municipalities, public and private utilities, and special districts, to define the ultimate boundaries of each entity's service areas and to coordinate the development of consistent Master Plans for consistency with the SFWMD's regional water supply plan approved pursuant to s. 373.0361. [163.3177(6)(c), F.S.]

## **GOAL 5 WATER SUPPLY PLANNING**

It is the GOAL of Palm Beach County to implement a coordination program showing relationships and stating principles and guidelines to be used to accomplish coordination of the County's Comprehensive Plan and Water Facilities Work Plan with the Lower East Coast Regional Water Supply Plan and the comprehensive plans and water facilities work plans of these local government, public and private utilities and special districts serving the unincorporated area for the purpose of identifying alternative water supply projects and traditional water supply projects and conservation and reuse necessary to meet the identified water needs in the unincorporated area

### **Objective 5.1 Water Supply Planning**

To identify such alternative water supply projects and traditional water supply projects and conservation and reuse that are planned to meet the adopted level of service and to be available concurrent with development in the unincorporated area.

**Policy 5.1-a:** The County shall identify such alternative water supply projects and traditional water supply projects and conservation and reuse to meet the identified water needs by annually contacting all water utility service providers within the unincorporated area to obtain current information, including: population, level of services, service areas, and water supply facilities. The data and analysis will also be evaluated cooperatively with the South Florida Water Management District to determine whether an update to the Lower East Coast Regional Water Supply Plan should be requested to incorporate new or modified water supply projects and conservation and reuse. Upon the adoption of updates to the South Florida Water Management District's Lower East Coast Regional Water Supply Plan, the County shall coordinate with those local governments, public and private utilities and special districts providing water utility service within the unincorporated area to modify their comprehensive plans and water facilities work plans in response to the new update.

**Policy 5.1-b:** The County shall develop, maintain or renew interlocal agreements with units of local government, private and public utilities and special districts providing water utility service within the unincorporated area to require on-going coordination with respect to the planning of alternative water supply projects and traditional water supply projects and conservation and reuse, consistent with the Lower East Coast Regional Water Supply Plan or proposed by the local government, as necessary to meet the identified level of service for water supply for areas in the County's jurisdiction concurrent with development approvals.

**Policy 5.1-c:** In portions of the unincorporated area served or to be served by other local government, private and public utilities or special districts, where no interlocal agreements exists, the County shall provide written documentation of coordination between the County and water provider concerning the population, level service, service area and the current and future water supply facilities to the South Florida Water Management District for consideration in development of future updates to the Lower East Coast Regional Water Supply Plan.

**Policy 5.1-d:** The County shall review the comprehensive plans of those local governments providing water utility service within the unincorporated areas and coordinate updated data and analysis related to population, level of service, service area and current and future water supply facilities.

**Policy 5.1-e:** The County shall review the level of service standards adopted or amended by all those local governments providing water utility service within unincorporated areas or receiving water from the County.

**GOAL 6: PUBLIC SCHOOL COORDINATED PLANNING** *[former PSFE Goal 2]*

It is the GOAL of Palm Beach County to maintain and enhance joint planning processes and procedures for coordination of public education facilities for planning and decision-making regarding population projections, public school siting, and the development of public education facilities concurrent with residential development and other services. This goal shall be accomplished recognizing the constitutional obligation of the school district to provide a uniform system of free public schools on a countywide basis.

**OBJECTIVE 6.1 Intergovernmental Coordination** *[former PSFE Objective 2.2]*

To establish and maintain a cooperative relationship with the School District in coordinating land use planning with development of public school facilities which are proximate to existing or proposed residential areas they will serve and which serve as community focal points.

**Policy 6.1-a:** *[former PSFE Policy 2.2-a]* The County shall abide by the "Interlocal Agreement between the School Board of Palm Beach County, Palm Beach County and Municipalities of Palm Beach County for Coordinated Planning", which was fully executed by the parties involved and recorded with the Clerk of the Circuit Court of Palm Beach County on December 15, 2015, consistent with ss.163.3177(6)(h)1 and 2, F.S. and 163.3180, F.S.

**Policy 6.1-b:** *[former PSFE Policy 1.3-a]* The County, in coordination with the School District and other local governments, shall annually amend Table 17 of the Capital Improvement Element (School District of Palm Beach County Five-Year Capital Improvement Schedule), to maintain consistency with the School Board's adopted Five Year Plan and to maintain a financially feasible capital improvements program and ensure that level of service standards will continue to be achieved and maintained in each year of the five year planning period.

**Policy 6.1-c:** *[former PSFE Policy 2.2-c]* The County shall provide the School District with periodic information generated from the County's development and approvals that is needed to maintain school adequacy, including information required for the School District to establish:

1. School siting criteria;
2. Joint approval of the public school capital facilities program; and
3. School utilization.

**Policy 6.1-d:** *[former PSFE Policy 2.2-d]* The County shall provide the School District with its Comprehensive Plan to facilitate development of school enrollment projections and shall annually update this information. The County shall coordinate its Comprehensive Plan and the Future Land Use Map with the School District's long range facilities maps (Maps PS 3.1 and PS 3.2), to ensure consistency and compatibility with the provisions of this Element. The County shall provide the School District with annual and bi-annual information generated from the County's development and approvals, including, but not limited to:

1. Certificates of Occupancy issued for new residential units.
2. Adopted future land use amendments and development orders, including amendments to development orders.
3. Projections for development and redevelopment for the coming year.

**Policy 6.1-e:** *[former PSFE Policy 2.2-f]* The County shall provide opportunity for the School District to comment on comprehensive plan amendments, development orders, and other land-use decisions which may be projected to impact on the public schools facilities plan. The County shall incorporate letters from the School District identifying school capacity availability into County project staff reports presented to the Board of County Commissioners. The County may incorporate conditions of approval into ordinances or resolutions to mitigate development impacts at the request of the District as the County deems appropriate.

**Policy 6.1-f:** *[former PSFE Policy 2.2-g]* The County shall coordinate with local governments and the School District on emergency preparedness issues which may include consideration of:

1. Design and/or retrofit of public schools as emergency shelters;
2. Enhancing public awareness of evacuation zones, shelter locations, and evacuation routes;
3. Designation of sites other than public schools as long term shelters, to allow schools to resume normal operations following emergency events.

#### **OBJECTIVE 6.2      School Facility Siting Coordination** *[former PSFE Objective 2.1]*

To establish a process of coordination and collaboration between the County, local governments, and the School District in the planning and siting of public school facilities in coordination with planned infrastructure and public facilities.

**Policy 6.2-a:** *[former PSFE Policy 2.1-a]* The County shall coordinate and provide for expedited review of development proposals with the School District during the development review process to ensure integration of public school facilities with surrounding land uses and the compatibility of uses with schools.

**Policy 6.2-b:** Upon receipt of notice from the School District of its intent to acquire or lease a property for a school site, County shall review and provide a determination of consistency with the future land use designation, zoning district, and the County's Comprehensive Plan. The County comments may address the availability of necessary and planned infrastructure and the collocation of the proposed school facility with other public facilities such as parks, libraries and community centers.

**Policy 6.2-c:** The County abides by the school siting development review and building permit procedures outlined in the "Interlocal Agreement between the School Board of Palm Beach County, Palm Beach County and Municipalities of Palm Beach County for Coordinated Planning" and the Intergovernmental Agreement between the Board of County Commissioners and the School Board of Palm Beach County (R-93-1600D).

**Policy 6.2-d:** *[former PSFE Policy 2.1-b]* There shall be no significant environmental conditions and significant historical resources on a proposed site that cannot be mitigated or otherwise preclude development of the site for a public educational facility.

**Policy 6.2-e:** *[former PSFE Policy 2.1-c]* The proposed site shall be suitable or adaptable for development in accordance with applicable water management standards, and shall not be in conflict with the adopted or officially accepted plans of the South Florida Water Management District, or any applicable Stormwater Utility or Drainage District.

**Policy 6.2-f:** *[former PSFE Policy 2.1-d]*: The proposed location shall comply with the provisions of the Coastal Zone Management Element of the comprehensive plan, if applicable to the site.

**Policy 6.2-g:** *[former PSFE Policy 2.1-e]*: The County shall encourage the location of schools proximate to urban residential areas by:

1. Assisting the School District in identifying funding and/or construction opportunities (including developer participation or County capital budget expenditures) for sidewalks, traffic signalization, access, water, sewer, drainage and other infrastructure improvements;
2. Providing for the review for all school sites as indicated in ICE Objective 6.2 above; and,
3. Considering schools as an allowable use within all urban residential future land use designations.

**Policy 6.2-h:** *[former PSFE Policy 2.1-f]* The County shall coordinate with the School District for the collocation of public facilities, such as parks, libraries, and community centers with schools, to the extent possible, as sites for these public facilities and schools are chosen and development plans prepared.

### **OBJECTIVE 6.3      Population Projections** *[former PSFE Objective 2.3]*

To establish a joint process of coordination and collaboration between the County, local governments and the School District in the planning and decision making on population projections.

**Policy 6.3-a:** *[former PSFE Policy 2.3-a]* The County shall share with the School District the population data from the County's Population Allocation Model.

**Policy 6.3-b:** *[former PSFE Policy 2.3-b]* The County commits to working with the School District and the municipalities to improve the population allocation methodology and enhance coordination with the plans of the School District and local governments. Student population and student enrollment projections shall be revised annually by the school district to ensure that new residential development and redevelopment information provided by the municipalities and the County as well as changing demographic conditions are reflected in the updated projections.

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## Intergovernmental Coordination Element Amendment History

Round	Description	Adoption	OrdNum	Effective	Note*
89-1	Adopted	8/31/1989	1989-17	9/11/1989	
90-1	Stipulated Settlement Agreement Amendments to find Plan in compliance	9/18/1990	1990-32	10/4/1990	Settlement
91-1	Completion date revisions for Policies 2-b, 3-a, 3-e, 4-n	8/22/1991	1991-31	9/15/1991	Settled by 1992-28
91-2	Palm Beach Countywide Beaches and Shores Council update	12/16/1991	1991-48	12/27/1991	Settled by 1992-28
92-2	Added Objective 7 Enhancement of Culture and policy	10/26/1992	1992-31	11/9/1992	W/corrections to 91-31
95-2	Added Objective 8 Linked Open Space and Policies	12/6/1995	1995-58	2/6/1996	
97-1	EAR Re-write: The entire element was re-written and re-organized based on the findings of the 1996 Evaluation & Appraisal Rpt	9/22/1997	1997-32	12/3/1997	
98-2	Added "the Emergency Management Division of the Public Safety Dept." as the implementing agency for Policy 1.3-g.	12/2/1998	1998-60	1/22/1999	
99-1	Managed Growth Tier System consistency revisions	8/17/1999	1999-29	10/14/1999	
99-1	Intergovernmental Coordination and IPARC Process revisions	8/17/1999	1999-33	10/14/1999	
99-2	Add Indiantown Road Overlay Zone policy	12/13/1999	1999-65	1/19/2000	
99-2	Add Western Northlake Blvd Corridor Planning Area policy and Map to the Series	12/13/1999	1999-66	1/19/2000	
00-1	To revise and update.	9/18/2000	2000-31	11/14/2000	
02-2	To add a policy directing that the County continue to coordinate with Martin County on the development of a Western Corridor pursuant to the 2002 interlocal agreement.	12/18/2002	2002-85	2/19/2003	
03-1	To add the Northlake Boulevard Overlay to new Policy 1.1-p and to the Special Planning Areas Map LU 3.1 in the Map Series.	8/21/2003	2003-42	10/27/2003	

\* NIE means not in effect - not within element

Round	Description	Adoption	OrdNum	Effective	Note*
04-1	Service Delivery; to add CERP to the policy establishing SFWMD as a commenting agency during the FLUA amendment process (Policy 1.1-l)	8/24/2004	2004-26	10/29/2004	
06-2	Addition of three policies relating to the Bioscience Research Protection Overlay	11/13/2006	2006-50	2/23/2007	
07-1	To add policies to enhance the coordination efforts related to the removal of University Dr. and Riverside Drive from the TIM/2020	5/19/2009	2009-10	7/29/2009	Settlement
07-2	Greenways and Linked Open Space Revisions	11/26/2007	2007-27	1/28/2008	
07-2	To revise Board of Adjustment and Development Review Officer references.	11/26/2007	2007-27	1/28/2008	
08-1	Water Supply Plan - To add Goal 5 with Objectives, Polices and related revisions	8/21/2008	2008-31	10/17/2008	
08-1	Unincorporated Protection Area - To establish UPA and Rural Neighborhoods & add to the Map Series the UPA Map ICE 1.1.	8/21/2008	2008-33	10/17/2008	
09-1	To add reference to Office of Community Revitalization under Obj. 2.2, Glades.	8/25/2009	2009-32	10/23/2009	
11-1	To add language to refer to the Interlocal Service Boundary Agreement adopted by the County and the Village of Palm Springs.	7/26/2011	2011-14	8/29/2011	
12-1	To update references to policies and objectives within other Elements and to remove the references to the Multi-Jurisdictional Issues Forum.	7/23/2012	2012-22	8/31/2012	
12-2	To revise references to Bicycle Transportation Maps and Plans to reflect changes to the map series.	10/29/2012	2012-36	12/9/2012	
13-2	To revise per EAR by deleting references to 9J-5	10/28/2013	2013-24	12/18/2013	
13-2	To delete a policy regarding the PD&E study related to SR7 Multi Modal	10/28/2013	2013-29	12/8/2013	
15-2	To add references to the Glades Region Master plan and related coordination.	10/26/2015	2015-45	12/4/2015	
16-A	To add language to recognize the Lake Worth ISBA.	1/27/2016	2016-04	3/25/2016	
17-B	To revise for consistency with current Statutes and the Interlocal Agreement and to add a Goal for Coordinated School Planning	1/26/2017	2017-15	6/3/2017	

\* NIE means not in effect - not within element

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<b>Round</b>	<b>Description</b>	<b>Adoption</b>	<b>OrdNum</b>	<b>Effective</b>	<b>Note*</b>
17-C	To delete the SR7 Transit Oriented Corridor.	7/26/2017	2017-23	9/8/2017	

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